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Other Storic of the House

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JAN 2 S 1999 <u>H</u>B. No. <u>937</u>

A BILL TO BE ENTITLED

AN ACT

2		relating to the transfer and operation of certain child and adult
3		nutrition programs.
4		BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5		SECTION 1. Section 7.021, Education Code, is amended by
6		adding Subsection (d) to read as follows:
7		(d) The agency shall administer federal nutrition programs
8		as otherwise required by law.
9		SECTION 2. Subchapter B, Chapter 7, Education Code, is
10		amended by adding Section 7.025 to read as follows:
11		Sec. 7.025. SUMMER FOOD SERVICE PROGRAM. (a) The agency
12		shall ensure that children residing in school districts in which 60
13	¥	percent or more of the children are educationally disadvantaged
14	7	have access to meals provided through the federal Summer Food
15		Service Program. The agency shall also make the program available
16		to as many other eligible children as possible through encouraging
17		other school districts and appropriate entities, including local
18		governments, colleges, churches, and nonprofit agencies, to serve
19		as program sponsors. The commissioner shall designate an agency
20		employee to coordinate activities necessary to comply with this
21		subsection.
22		(b) Annually the agency shall identify each school district
23		described by Subsection (a). Not later than November 30 of each

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year, the agency shall notify each identified district without a

3	summer.
4	(c) Not later than January 31 of the following year, each
5	notified school district shall respond to the agency and indicate
6	the district's intent to operate a program during the following
7	summer or request a waiver under Subsection (d).
8	(d) The commissioner may waive the requirement that a school
9	district operate a program if:
10	(1) the district demonstrates that:
11	(A) there are fewer than 100 educationally
12	disadvantaged children in the district;
13	(B) transportation remains an insurmountable
1 4	obstacle despite consultation by the district with public transit
15	providers;
16	(C) the district is unable to operate a program
17	due to renovation or construction within the district and an
18	appropriate alternative provider or site is not available; or
19	(D) the district is unable to operate a program
20	due to other extenuating circumstances and an appropriate
21	alternative provider or site is not available; and
22	(2) the district works with the agency to identify
23	other persons and agencies in the district who were contacted as
24	potential providers or sites for the program.
25	(e) The agency shall adopt and publish rules and procedures
26	for obtaining a waiver under Subsection (d). A waiver is valid for
27	a one-year period.

program sponsor of the district's responsibility to provide or

arrange for the provision of a program during the following

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1	(f) If a school district has requested a waiver under
2	Subsection (d) and has been unable to provide a list of possible
3	sponsors to the agency, the agency shall continue efforts to locate
4	an alternative sponsor for the program.
5	(g) School district facilities shall be used for the program
6	unless:
7	(1) the district provides documentation, verified by
8	the agency, showing that the cost to the district exceeds the
9	funds available for the program; or
10	(2) the agency verifies that the program will operate
11	at adequate alternative facilities.
12	(h) The agency shall coordinate and combine administrative
13	procedures relating to the program with agency administrative
14	procedures relating to other school district nutritional programs
15	so that a district may use a single administrative system to
16	participate in all nutritional programs.
17	(i) Not later than November 1 of each even-numbered year,
18	the agency shall provide to the Governor's Office of Budget and
19	Planning, the Legislative Budget Board, and the state auditor a
20	report that includes:
21	(1) a listing of school districts identified under
22	Subsection (b) that have become sponsors of a program;
23	(2) a listing of school districts identified under
24	Subsection (b) that failed to satisfy the requirements of this
25	section; and

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federal funds, incurred by school districts and the state to comply

(3) the costs, other than amounts compensated by

with this section.

(j) The agency shall notify members of the legislature and the standing committees of the senate and house of representatives having primary jurisdiction over the agency of the filing of the report.

SECTION 3. Chapter 33, Human Resources Code, is amended by adding Section 33.026 to read as follows:

- Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM. (a) In administering the federal Child and Adult Care Food Program, the department shall, unless prohibited by federal law, permit a sponsoring organization or other person participating in the program to submit applications and other required information to the department in an electronic format or through the use of electronically produced forms.
- (b) The department may implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring organization or other appropriate person.
- (c) Before adopting or changing a department rule, policy, or policy interpretation relating to the federal Child and Adult Care Food Program, the department shall submit the proposed action to the department's advisory committee on that program for comment, unless immediate action is required by federal law. If immediate action is required by federal law, the department shall submit the action for comment at the earliest possible date.
- (d) The department shall provide written notice to each sponsoring organization of any modification or clarification of

1	department rules, policies, or policy interpretations relating to
2	the federal Child and Adult Care Food Program.
3	(e) The department's advisory committee on the federal Child
4	and Adult Care Food Program may:
5	(1) conduct public hearings in accordance with
6	department procedures;
7	(2) refer issues relating to the program to the board
8	for discussion; and
9	(3) recommend modifications to the department's
10	training programs for sponsoring organizations and other persons
11	participating in the program.
12	SECTION 4. (a) On January 1, 2000, or an earlier date
13	provided by an interagency agreement between the Texas Department
14	of Human Services and the Texas Education Agency:
15	(1) all powers, duties, functions, and activities
16	relating to the federal Summer Food Service Program assigned to or
17	performed by the Texas Department of Human Services immediately

before January 1, 2000, are transferred to the

Texas

(2) all funds, obligations, and contracts of the Texas

(3) except as provided by Subsection (b) of this

Department of Human Services related to the federal Summer Food

section, all property and records in the custody of the Texas

Service Program and all funds appropriated by the legislature for

Service Program are transferred to the Texas Education Agency;

Department of Human Services related to the federal Summer

that program are transferred to the Texas Education Agency; and

Education

Food

Agency;

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- (4) all employees of the Texas Department of Human Services who primarily perform duties related to the federal Summer Food Service Program become employees of the Texas Education Agency, to be assigned duties by the commissioner of education.
- (b) By interagency agreement, the Texas Department of Human Services and the Texas Education Agency shall:
- (1) transfer electronic information and automated information systems relating to the federal Summer Food Service Program from the Texas Department of Human Services to the Texas Education Agency or make other arrangements for the use of such information and systems by the Texas Education Agency; and
- (2) seek to minimize changes in the geographical employment locations of employees who are transferred from the Texas Department of Human Services to the Texas Education Agency under this Act.
- (c) A rule or form adopted by the Texas Department of Human Services that relates to the federal Summer Food Service Program is a rule or form of the Texas Education Agency and remains in effect until altered by the agency. The secretary of state is authorized to adopt rules as necessary to expedite the implementation of this subsection.
- (d) A reference in law to the Texas Department of Human Services that relates to the federal Summer Food Service Program means the Texas Education Agency.
- SECTION 5. (a) The transfer of powers, duties, functions, programs, and activities under this Act does not affect or impair any act done, any obligation, right, order, license, permit, rule,

criterion, standard, or requirement existing, any investigation begun, or any penalty accrued under former law, and that law remains in effect for any action concerning those matters.

(b) An action brought or proceeding commenced before the effective date of this Act, including a contested case or a remand of an action or proceeding by a reviewing court, is governed by the law and rules applicable to the action or proceeding before the effective date of this Act.

SECTION 6. Section 33.024, Human Resources Code, is repealed.

SECTION 7. (a) Except as provided by Subsection (b) of this section, this Act takes effect September 1, 1999.

(b) Sections 2 and 6 of this Act take effect January 1, 2000.

SECTION 8. importance of this legislation and The crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

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HOUSE COMMITTEE REPORT ANUSE OF REPRESENTATIVES

99 APR 29 API 1: 49

1st Printing

By Maxey H.B. No. 937 Substitute the following for H.B. No. 937: By Olivo C.S.H.B. No. 937 A BILL TO BE ENTITLED AN ACT relating to the operation of certain food programs administered by the Texas Department of Human Services. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Section 33.024, Human Resources Code, is amended by adding Subsections (k)-(m) to read as follows: (k) The department shall develop and implement an outreach program to increase participation in the summer program if funds are appropriated or otherwise made available for that purpose. The department shall design the outreach program to: (1) increase participation of children from low-income families; (2) increase the number of summer programs offered across this state, with particular emphasis on increasing programs in needy communities; (3) encourage school districts and public and private nonprofit agencies to form partnerships to develop summer programs that combine educational activities, such as reading enrichment, with the provision of meals; and (4) promote any other goal established by the department relating to increased participation in the summer program. (1) The outreach program required by Subsection (k) must

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target communities and schools that have the highest percentage of

1	eligible children and include:
2	(1) presentations to public schools, public entities,
3	and private nonprofit agencies that would be eligible to
4	participate in the summer program;
5	(2) dissemination of information regarding eligibility
6	requirements and application procedures;
7	(3) continual support and technical assistance to
8	existing programs to increase participation levels and to ensure
9	that the programs continue to operate; and
10	(4) public service announcements that publicize the
11	summer program and that appear on local television and radio
12	stations.
13	(m) The department shall administer a grant program designed
14	to encourage eligible organizations to serve as local sponsors or
15	meal preparation sites for the summer program by awarding a
16	financial supplement for each meal served from funds appropriated
17	or otherwise made available for that purpose.
18	SECTION 2. Chapter 33, Human Resources Code, is amended by
19	adding Section 33.026 to read as follows:
20	Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: REQUIRED
21	NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Before adopting or
22	changing a department rule or policy relating to the federal Child
23	and Adult Care Food Program, the department shall submit the
24	proposed action to the department's advisory committee on that
25	program for comment, unless immediate action is required by federal
26	law. If immediate action is required by federal law, the

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department shall submit the action for comment at the earliest

possible date.

- (b) The department shall provide written notice to each sponsoring organization of any modification or clarification of department rules or policies relating to the federal Child and Adult Care Food Program. Notice provided through electronic mail is considered to be written notice for purposes of this subsection.
- (c) The department's advisory committee on the federal Child and Adult Care Food Program may:
- (1) conduct public hearings in accordance with department procedures;
- (2) refer issues relating to the program to the board for discussion; and
- (3) recommend modifications to the department's training programs for sponsoring organizations and other persons participating in the program.
- SECTION 3. Chapter 33, Human Resources Code, is amended by adding Section 33.027 to read as follows:
- Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC FILING. (a) In administering the federal Child and Adult Care Food Program, the department shall, unless prohibited by federal law, permit a sponsoring organization or other person participating in the program to submit applications and other required information to the department in an electronic format or through the use of electronically produced forms.
- (b) The department may implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring

C.S.H.B. No. 937

organization or other appropriate person.

SECTION 4. (a) Except as provided by Subsection (b) of this section, this Act takes effect September 1, 1999.

(b) Section 3 of this Act takes effect January 1, 2001.

SECTION 5. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

COMMITTEE REPORT

The Honorable James E. "Pete" Laney Speaker of the House of Representatives

4-20-99

Sii.					
We, your COMMIT					
to whom was referre back with the recom	•		have had the	e same under conside	eration and beg to report
() do pass, witho () do pass, with a () do pass and be	ımendment(s).	Complete Committe	ee Substitute is recomn	nended in lieu of the	original measure.
(y yes () no	A fiscal note w	as requested.			
() yes (√ no	A criminal justi	ce policy impact sta	atement was requested		
(yes () no	An equalized e	ducational funding	impact statement was	requested.	
() yes (Y no	An actuarial ar	alysis was request	ed.		
() yes (1 no	A water develo	pment policy impac	ct statement was reque	sted.	
() yes (y no	A tax equity no	te was requested.			
(The Committee	e recommends t	hat this measure be	e sent to the Committee	e on Local and Conse	ent Calendars.
Joint Sponsors:		,	,	,	
·					
Co-Sponsors					
The measure was re	eported from Co	ommittee by the follo	owing vote:	PNV	ABSENT
Sadler, Chair		✓			
Dutton, Vice-chai	•	✓			
Dunnam					
Grusendorf		/			
Hochberg					
Lengefeld					
Oliveira		/			
Olivo					
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Total	8 0 na		faul	I K Sad	O_
	pre	esent, not voting	CHÁIR		
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BILL ANALYSIS

Office of House Bill Analysis

C.S.H.B. 937 By: Maxey Public Education 4/28/1999 Committee Report (Substituted)

BACKGROUND AND PURPOSE

Currently, two different state agencies administer federally-funded food service programs. The Texas Education Agency (TEA) administers the National School Lunch Program and the School Breakfast Program for public schools and the Texas Department of Human Services (DHS) administers the Summer Food Service Program. Recent federal legislation (H.R. 3874) requires a state agency that administers any combination of child nutrition programs to maintain a single application and reimbursement procedure for all of the programs. C.S.H.B. 937 transfers the administration of the Summer Food Services Program from the DHS to the TEA, allowing school districts to take advantage of a single application and reimbursement procedure for all three programs. Additionally, the TEA will be required to seek sponsors for the summer food programs in order to make the program available to as many children as possible.

DHS also administers the federally funded Child and Adult Care Food Program (CACFP). Currently, DHS will not accept any form electronically. C.S.H.B. 937 requires DHS to accept applications and other pertinent information electronically and to accept electronically created forms, thus easing the burden on the sponsoring organizations. This bill also requires a change or clarification in DHS's interpretation of policy to be reviewed by the CACFP Advisory Committee.

RULEMAKING AUTHORITY

It is the opinion of the Office of House Bill Analysis that this bill does not expressly delegate any additional rulemaking authority to a state office, department, agency, or institution.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Section 33.024, Human Resources Code, by adding Subsections (k)-(m), as follows:

- (k) Requires the Department of Human Services (DHS) to develop and implement an outreach program (program) to increase participation in the summer program if funds are appropriated or otherwise made available for that purpose. Requires DHS to design the program to increase participation of children from low-income families and the number of summer programs offered across this state; encourage school districts (districts) and public and private nonprofit agencies to form partnerships to develop summer programs that combine educational activities; and promote any other goal established by DHS relating to increased participation in the summer program.
- (l) Provides that the program required by Subsection (k) must target communities and schools with the highest percentage of eligible children and include presentations to public schools, public entities, and private nonprofit agencies eligible for program participation; dissemination of information regarding eligibility requirements and application procedures; continual support and technical assistance to existing programs; and public service announcements publicizing the summer program.
- (m) Requires DHS to administer a grant program designed to encourage eligible organizations to serve as local sponsors or meal preparation sites for the summer program by awarding a financial supplement for each meal served from funds appropriated or otherwise

made available for that purpose.

SECTION 2. Amends Chapter 33, Human Resources Code, by adding Section 33.026, as follows:

Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: REQUIRED NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Requires DHS, before adopting or changing DHS rule or policy relating to the federal Child and Adult Care Food Program(CACFP), to submit the proposed action to DHS' advisory committee on that program for comment, unless immediate action is required by federal law, in which case DHS is required to submit the action for comment at the earliest possible date.

- (b) Requires DHS to provide written notice to each sponsoring organization of any modification or clarification of DHS rules or policies relating to the federal CACFP. Provides that notice provided through electronic mail is considered to be written notice for purposes of this subsection.
- (c) Authorizes DHS' advisory committee on the federal CACFP to conduct public hearings in accordance with departmental procedures, refer issues relating to the CACFP to the Texas Board of Human Services for discussion, and recommend modifications to DHS training programs for sponsoring organizations and other persons participating in the program.

SECTION 3. Amends Chapter 33, Human Resources Code, by adding Section 33.027, as follows:

Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC FILING. (a) Requires DHS, in administering the federal CACFP, unless prohibited by federal law, to permit a sponsoring organization or other person participating in the program to submit applications and other required information to DHS in an electronic format of through the use of electronically produced forms.

(b) Authorizes DHS to implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring organization or other appropriate person.

SECTION 4. (a) Effective date: September 1, 1999, with the exception of SECTION 3 of this Act, which takes effect January 1, 2001.

SECTION 5. Emergency clause.

COMPARISON OF ORIGINAL TO SUBSTITUTE

C.S.H.B. 937 differs from the original as follows:

The substitute deletes SECTIONS 1 and 2 of the original, which amend, respectively, Section 7.021, Education Code, by adding Subsection (d); and Subchapter B, Chapter 7, Education Code, by adding Section 7.025 (Summer Food Service Program).

SECTION 1 of the substitute adds new Subsections (k)-(m) to Section 32.024, Human Resources Code. With respect to the new Section, please see the Section-by-Section Analysis in this document for the full text.

SECTION 2 of the substitute is redesignated from SECTION 3 (proposed Section 33.026, Human Resources Code) of the original with modifications as follows:

Sec. 33.026. The substitute changes the title of this section from "Child and Adult Care Food Program" in the original to "Child and Adult Care Food Program: Required Notices and Advisory Committee Authority." (a) Redesignated from Subsection (c) of the original. Deletes proposed Subsection (c), which required DHS, in administering this program, unless prohibited by federal law, to permit a sponsoring organization or other person participating

in the program to submit applications and other required information to DHS in an electronic format or through use of electronically produced forms.

Proposed subsections (b) of the original is deleted. This subsection addressed authorization to DHS to implement Subsection (a), deleted by the substitute, by developing necessary computer systems or using a computer system developed or made available by a sponsoring organization or other appropriate person.

- (b) Redesignated from proposed Subsection (d) of the original. Requires DHS to provide written notice to each sponsoring organization of any modification or clarification of DHS rules or policies, rather than rules, policies, or policy interpretation, relating to the federal CACFP. The substitute further provides that notice provided through electronic mail is considered to be written notice for purposes of this subsection.
- (c) Redesignated from proposed Subsection (e) of the original.

SECTION 3 (proposed Section 33.027, Human Resources Code) is added by the substitute. Please see the Section-by-Section Analysis in this document.

The substitute deletes SECTIONS 4, 5, and 6 of the original bill. SECTION 4 of the original addresses transfer of powers, duties, function, activities, funds, obligations, contracts, property, records, employees, electronic information, and automated systems of DHS related to the Summer Food Service Program to the Texas Education Agency, and further details procedural issues of this transfer. SECTION 5 makes certain aspects of the original Act prospective, and SECTION 6 repeals Section 33.024 (Summer Food Service Program), Human Resources Code.

SECTION 4 of the substitute is redesignated from SECTION 7 of the original, and provides an effective date of September 1, 1999, with the exception of SECTION 3, which takes effect January 1, 2001. The original bill made an exception of SECTIONS 2 and 6, which were to take effect January 1, 2000.

SECTION 5 (emergency clause) of the substitute is redesignated from SECTION 8 of the original.

March 29, 1999 2:00PM
Considered in public hearing
Testimony taken in committee
Left pending in committee

April 20, 1999 2:00PM
Considered in public hearing
Committee substitute considered in committee
Recommended to be sent to Local & Consent
Reported favorably as substituted

WITNESS LIST

нв 937 HOUSE COMMITTEE REPORT Public Education Committee

March 29, 1999 - 2:00PM

Hagert, Celia (Center for Public Policy Priorities) Foshko, Sally (Texas Department of Human Services) For:

On:

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

April 28, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (relating to the operation of certain food programs administered by the Texas Department of Human Services), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff:

JK, CT, PP



LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (Relating to the transfer and operation of certain child and adult

nutrition programs), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB937, As Introduced: negative impact of \$(591,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

	Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
	2000	\$(408,000)
	2001	(183,000)
1	2002	(183,000)
	2003	(183,000)
	2004	(183,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund	Change in Number of State Employees from FY 1999
	0001	
2000	\$ (408,000)	5.
2001	(183,000)	5.
2002	(183,000)	5.
2002	(183,000)	5.
2004	(183,000)	5.

Technology Impact

The transfer of this program to the Texas Education Agency (TEA) would necessitate the revision of the Child Nutrition Program Information Management System (CNPIMS). Recent federal legislation requires a single consolidated agreement and claim form for all CNP programs administered by a single state agency. All agency systems would have to be revised to handle payments to non-school entities. It is estimated that this would cost approximately \$250,000 in FY 2000 and \$25,000 annually for maintenance thereafter.

Fiscal Analysis

The bill amends the Texas Education Code and the Human Resources Code as they pertain to the provision of federal nutrition programs. The legislation adds administration of federal nutrition programs to the powers and duties of the TEA, transfers the Summer Food Program from the Texas Department of Human Services (TDHS) to TEA, and requires TEA to engage in new outreach activities related to the Summer Food Program. The bill also amends the administration of the Child and Adult

-/

Care Food Program within TDHS.

The transfer of the existing Summer Food Program does not have a net fiscal impact on the state, although it has a significant impact on both TEA and TDHS. The Summer Food Program federal grant is approximately \$20,000,000 per year, of which approximately \$600,000 is available for administration. The interagency agreement to transfer the program stipulated by the legislation would address funds for the program and appropriate staff transfer.

The legislation expands the responsibilities of the agency administering the program, however, and this expansion would require new activities by TEA. Since the agency does not currently engage in any such activities, this estimate assumes that the agency would need additional staff and resources to carry out the new duties. Therefore, the general revenue impact is related to the outreach efforts required in the bill, which exceed the available federal funding related to this program.

TEA would be required to ensure access of students in certain districts have access to the Summer Food Service Program and to encourage participation in the program by other entities, including non-school organizations. The bill apparently requires each district with a concentration of 60% or more educationally disadvantaged (low-income) students to serve as a program sponsor, unless a waiver is granted. TEA is directed to coordinate the summer program with other school district nutritional programs. A report must also be provided by November 1 of each even-numbered year to the Governor's Office of Budget and Planning, Legislative Budget Board, and the state auditor concerning efforts to provide the summer program.

Methodology

All funds, obligations, and contracts, property and records of TDHS related to the Summer Food Service Program would be transferred to TEA. All employees of the TDHS who primarily perform duties related to this program would become employees of the TEA.

TDHS currently has 10 employees in the Austin area who on this program. Since the Program only operates in the summer, the majority of these employees only work on the Program for approximately eight months (January-August). Since the bill includes a significant outreach provision, it is estimated that TEA would have 15 staff working twelve months of the year to comply with this provision and to administer the existing program. This staffing would largely represent the conversion of the 16 part-time individuals (10 FTEs) converting to full-time, full-year status at a cost of approximately \$182,000 per year. The program also has compliance monitoring and site inspection components, and this estimate increases the program's current travel budget of \$33,000 to \$60,000 to comply with the outreach requirement. Additional office space would have to be secured for the 15 staff, at an estimated cost of \$30,000 per year.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 301 Office Of The Governor, 308 State Auditor's Office, 324

Department of Human Services, 701 Texas Education Agency -

Administration

LBB Staff: JK, CT, RN, UP

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

April 28, 1999

TO: Honorable Paul Sadler, Chair

Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937, Committee Report 1st House,

Substituted

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (relating to the operation of certain food programs administered by the Texas Department of Human Services) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

March 23, 1999

TO: Honorable Paul Sadler, Chair

Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (Relating to the transfer and operation of certain child and adult nutrition programs) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

ADOPTED

MAY 1 1 1999

Sharon Conder Collet Clark House of Representatives

By Maxey		$\frac{1}{1}$ B. No. $\frac{937}{1}$
Substitute the follows	ing for $\frac{11}{2}$ B. No. $\frac{\sqrt{157}}{2}$:	
By OLIVO	· _	c.s. $\#$ B. No. $\underline{937}$

A BILL TO BE ENTITLED

AN ACT

relating to the operation of certain food programs administered by the Texas Department of Human Services.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

- SECTION 1. Section 33.024, Human Resources Code, is amended by adding Subsections (k)-(m) to read as follows:
- (k) The department shall develop and implement an outreach program to increase participation in the summer program if funds are appropriated or otherwise made available for that purpose. The department shall design the outreach program to:
- (1) increase participation of children from low-income families;
- (2) increase the number of summer programs offered across this state, with particular emphasis on increasing programs in needy communities;
- (3) encourage school districts and public and private nonprofit agencies to form partnerships to develop summer programs that combine educational activities, such as reading enrichment, with the provision of meals; and
- (4) promote any other goal established by the department relating to increased participation in the summer program.
- (1) The outreach program required by Subsection (k) must target communities and schools that have the highest percentage of

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eligible children and include:

- (1) presentations to public schools, public entities, and private nonprofit agencies that would be eligible to participate in the summer program;
- (2) dissemination of information regarding eligibility requirements and application procedures;
- (3) continual support and technical assistance to existing programs to increase participation levels and to ensure that the programs continue to operate; and
- (4) public service announcements that publicize the summer program and that appear on local television and radio stations.
- (m) The department shall administer a grant program designed to encourage eligible organizations to serve as local sponsors or meal preparation sites for the summer program by awarding a financial supplement for each meal served from funds appropriated or otherwise made available for that purpose.
- SECTION 2. Chapter 33, Human Resources Code, is amended by adding Section 33.026 to read as follows:
- NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Before adopting or changing a department rule or policy relating to the federal Child and Adult Care Food Program, the department shall submit the proposed action to the department's advisory committee on that program for comment, unless immediate action is required by federal law. If immediate action is required by federal law, the department shall submit the action for comment at the earliest

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- (b) The department shall provide written notice to each sponsoring organization of any modification or clarification of department rules or policies relating to the federal Child and Adult Care Food Program. Notice provided through electronic mail is considered to be written notice for purposes of this subsection.
- (c) The department's advisory committee on the federal Child and Adult Care Food Program may:
- (1) conduct public hearings in accordance with department procedures;
- (2) refer issues relating to the program to the board for discussion; and
- (3) recommend modifications to the department's training programs for sponsoring organizations and other persons participating in the program.
- SECTION 3. Chapter 33, Human Resources Code, is amended by adding Section 33.027 to read as follows:
- Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC FILING. (a) In administering the federal Child and Adult Care Food Program, the department shall, unless prohibited by federal law, permit a sponsoring organization or other person participating in the program to submit applications and other required information to the department in an electronic format or through the use of electronically produced forms.
- (b) The department may implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring

organization or other appropriate person.

2

SECTION 4. (a) Except as provided by Subsection (b) of this section, this Act takes effect September 1, 1999.

(b) Section 3 of this Act takes effect January 1, 2001.

SECTION 5. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

HOUSE ENGROSSMENT

By Maxey

H.B. No. 937

A BILL TO BE ENTITLED

AN ACT

2	relating to the operation of certain food programs administered by
3	the Texas Department of Human Services.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 33.024, Human Resources Code, is amended
6	by adding Subsections (k)-(m) to read as follows:
7	(k) The department shall develop and implement an outreach
8	program to increase participation in the summer program if funds
9	are appropriated or otherwise made available for that purpose. The
.0	department shall design the outreach program to:
.1	(1) increase participation of children from low-income
. 2	families;
.3	(2) increase the number of summer programs offered
. 4	across this state, with particular emphasis on increasing programs
. 5	in needy communities;
. 6	(3) encourage school districts and public and private
.7	nonprofit agencies to form partnerships to develop summer programs
.8	that combine educational activities, such as reading enrichment,
.9	with the provision of meals; and
20	(4) promote any other goal established by the
21	department relating to increased participation in the summer
22	program.
23	(1) The outreach program required by Subsection (k) must
24	target communities and schools that have the highest percentage of

1	eligible children and include:
2	(1) presentations to public schools, public entities,
3	and private nonprofit agencies that would be eligible to
4	participate in the summer program;
5	(2) dissemination of information regarding eligibility
6	requirements and application procedures;
7	(3) continual support and technical assistance to
8	existing programs to increase participation levels and to ensure
9	that the programs continue to operate; and
10	(4) public service announcements that publicize the
11	summer program and that appear on local television and radio
12	stations.
13	(m) The department shall administer a grant program designed
14	to encourage eligible organizations to serve as local sponsors or
15	meal preparation sites for the summer program by awarding a
16	financial supplement for each meal served from funds appropriated
17	or otherwise made available for that purpose.
18	SECTION 2. Chapter 33, Human Resources Code, is amended by
19	adding Section 33.026 to read as follows:
20	Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: REQUIRED
21	NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Before adopting or
22	changing a department rule or policy relating to the federal Child
23	and Adult Care Food Program, the department shall submit the
24	proposed action to the department's advisory committee on that
25	program for comment, unless immediate action is required by federal

26

27

law. If immediate action is required by federal law, the

department shall submit the action for comment at the earliest

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- (1) conduct public hearings in accordance with department procedures;
 - (2) refer issues relating to the program to the board for discussion; and
 - (3) recommend modifications to the department's training programs for sponsoring organizations and other persons participating in the program.
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- (b) The department may implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring

H.B. No. 937

organization or other appropriate person.

SECTION 4. (a) Except as provided by Subsection (b) of this section, this Act takes effect September 1, 1999.

(b) Section 3 of this Act takes effect January 1, 2001.

SECTION 5. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

April 28, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (relating to the operation of certain food programs administered by the Texas Department of Human Services), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff:

JK, CT, PP

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (Relating to the transfer and operation of certain child and adult

nutrition programs), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB937, As Introduced: negative impact of \$(591,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Final Vers	Probable Net Positive/(Negative)		
Fiscal Year	Impact to General Revenue Related		
]	Funds		
2000	\$(408,000)		
2001	(183,000)		
2002	(183,000)		
2003	(183,000)		
2004	(183,000)		

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 0001	Change in Number of State Employees from FY 1999	
2000	\$ (408,000)	5.0	
2001	(183,000)	5.0	
2002	(183,000)	5.0	
2003	(183,000)	5.0	
2004	(183,000)	5.0	

Technology Impact

The transfer of this program to the Texas Education Agency (TEA) would necessitate the revision of the Child Nutrition Program Information Management System (CNPIMS). Recent federal legislation requires a single consolidated agreement and claim form for all CNP programs administered by a single state agency. All agency systems would have to be revised to handle payments to non-school entities. It is estimated that this would cost approximately \$250,000 in FY 2000 and \$25,000 annually for maintenance thereafter.

Fiscal Analysis

The bill amends the Texas Education Code and the Human Resources Code as they pertain to the provision of federal nutrition programs. The legislation adds administration of federal nutrition programs to the powers and duties of the TEA, transfers the Summer Food Program from the Texas Department of Human Services (TDHS) to TEA, and requires TEA to engage in new outreach activities related to the Summer Food Program. The bill also amends the administration of the Child and Adult

Care Food Program within TDHS.

The transfer of the existing Summer Food Program does not have a net fiscal impact on the state, although it has a significant impact on both TEA and TDHS. The Summer Food Program federal grant is approximately \$20,000,000 per year, of which approximately \$600,000 is available for administration. The interagency agreement to transfer the program stipulated by the legislation would address funds for the program and appropriate staff transfer.

The legislation expands the responsibilities of the agency administering the program, however, and this expansion would require new activities by TEA. Since the agency does not currently engage in any such activities, this estimate assumes that the agency would need additional staff and resources to carry out the new duties. Therefore, the general revenue impact is related to the outreach efforts required in the bill, which exceed the available federal funding related to this program.

TEA would be required to ensure access of students in certain districts have access to the Summer Food Service Program and to encourage participation in the program by other entities, including non-school organizations. The bill apparently requires each district with a concentration of 60% or more educationally disadvantaged (low-income) students to serve as a program sponsor, unless a waiver is granted. TEA is directed to coordinate the summer program with other school district nutritional programs. A report must also be provided by November 1 of each even-numbered year to the Governor's Office of Budget and Planning, Legislative Budget Board, and the state auditor concerning efforts to provide the summer program.

Methodology

All funds, obligations, and contracts, property and records of TDHS related to the Summer Food Service Program would be transferred to TEA. All employees of the TDHS who primarily perform duties related to this program would become employees of the TEA.

TDHS currently has 10 employees in the Austin area who on this program. Since the Program only operates in the summer, the majority of these employees only work on the Program for approximately eight months (January-August). Since the bill includes a significant outreach provision, it is estimated that TEA would have 15 staff working twelve months of the year to comply with this provision and to administer the existing program. This staffing would largely represent the conversion of the 16 part-time individuals (10 FTEs) converting to full-time, full-year status at a cost of approximately \$182,000 per year. The program also has compliance monitoring and site inspection components, and this estimate increases the program's current travel budget of \$33,000 to \$60,000 to comply with the outreach requirement. Additional office space would have to be secured for the 15 staff, at an estimated cost of \$30,000 per year.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 301 Office Of The Governor, 308 State Auditor's Office, 324

Department of Human Services, 701 Texas Education Agency -

Administration

LBB Staff: JK, CT, RN, UP

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

April 28, 1999

TO: Honorable Paul Sadler, Chair Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937, Committee Report 1st House,

Substituted

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (relating to the operation of certain food programs administered by the Texas Department of Human Services) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

March 23, 1999

TO: Honorable Paul Sadler, Chair

Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (Relating to the transfer and operation of certain child and adult nutrition programs) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

1-1 By: Maxey (Senate Sponsor - Ellis) H.B. No. 937 (In the Senate - Received from the House May 11, 1999; May 12, 1999, read first time and referred to Committee on Human 1-2 1-3 Services; May 14, 1999, reported favorably by the following vote: 1 - 41-5 Yeas 5, Nays 0; May 14, 1999, sent to printer.) 1-6 A BILL TO BE ENTITLED 1-7 AN ACT relating to the operation of certain food programs administered by 1-8 the Texas Department of Human Services.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-9 1-10 SECTION 1. Section 33.024, Human Resources Code, is amended 1-11 1-12 by adding Subsections (k)-(m) to read as follows: 1-13 The department shall develop and implement an outreach 1-14 program to increase participation in the summer program if funds are appropriated or otherwise made available for that purpose. department shall design the outreach program to: 1-15 1-16 1-17 (1) increase participation of children from low-income 1-18 families; 1-19 1-20 increase the number of summer programs offered (2) across this state, with particular emphasis on increasing programs 1-21 in needy communities; (3) encourage school districts and public and private 1-22 1-23 nonprofit agencies to form partnerships to develop summer programs 1-24 that combine educational activities, such as reading enrichment, 1-25 with the provision of meals; and 1-26 (4) promote any other goal established by the relating to increased participation in the summer 1-27 department 1-28 program. 1-29 <u>(1)</u> The_ outreach program required by Subsection (k) must 1-30 target communities and schools that have the highest percentage of 1-31 eligible children and include: 1 - 32(1) presentations to public schools, public entities, nonprofit agencies that would be eligible 1-33 private to 1-34 participate in the summer program; 1-35 (2) dissemination of information regarding eligibility 1-36 requirements and application procedures; 1-37 (3) continual support and technical assistance 1 - 38programs to increase participation levels and to ensure existing that the programs continue to operate; and 1-39 (4) public service announcements that publicize the program and that appear on local television and radio 1 - 401-41 summer that appear on local television and radio 1-42 stations. 1-43 The department shall administer a grant program designed (m)1 - 44to encourage eligible organizations to serve as local sponsors or meal preparation sites for the summer program by awarding a financial supplement for each meal served from funds appropriated 1-45 1-46 or otherwise made available for that purpose.

SECTION 2. Chapter 33, Human Resources Code, is amended by 1-47 1 - 481 - 49adding Section 33.026 to read as follows: Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: 1-50 REQUIRED NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Before adopting or changing a department rule or policy relating to the federal Child 1-51 1-52 and Adult Care Food Program, the department shall submit the 1-53 1-54 proposed action to the department's advisory committee that on 1-55 program for comment, unless immediate action is required by federal law. If immediate action is required by federal law, the department shall submit the action for comment at the earliest 1-56 1-57 1-58 possible date. 1-59 (b) The department shall provide written notice to each 1-60 sponsoring organization of any modification or clarification of 1-61 department rules or policies relating to the federal Child and Adult Care Food Program. Notice provided through electronic mail 1-62 Adult Care Food Program. Notice provided through electronic mail is considered to be written notice for purposes of this subsection. 1-63 1 - 64(c) The department's advisory committee on the federal Child

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	H.B. No. 937
2-1	and Adult Care Food Program may:
2-2	(1) conduct public hearings in accordance with
2-3	department procedures;
2-4	(2) refer issues relating to the program to the board
2-5	for discussion; and
2-6	(3) recommend modifications to the department's
2-7	training programs for sponsoring organizations and other persons
2-8	participating in the program.
2-9	SECTION 3. Chapter 33, Human Resources Code, is amended by
2-10	adding Section 33.027 to read as follows:
2-11	Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC
2-12	FILING. (a) In administering the federal Child and Adult Care
2-13	Food Program, the department shall, unless prohibited by federal
2-14	law, permit a sponsoring organization or other person participating
2-15	in the program to submit applications and other required
2-16	information to the department in an electronic format or through
2-17	the use of electronically produced forms.
2-18	(b) The department may implement Subsection (a) by
2-19	developing necessary computer systems or by using computer systems
2-20	developed or made available for that purpose by a sponsoring
2-21	organization or other appropriate person.
2-22	SECTION 4. (a) Except as provided by Subsection (b) of this
2-23	section, this Act takes effect September 1, 1999.
2-24	(b) Section 3 of this Act takes effect January 1, 2001.
2-25	SECTION 5. The importance of this legislation and the
2-26	crowded condition of the calendars in both houses create an
2-27	emergency and an imperative public necessity that the
2-28	constitutional rule requiring bills to be read on three several
2-29	days in each house be suspended, and this rule is hereby suspended.

ıe n the emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

2-30 * * * * *

FAVORABLE SENATE COMMITTEE REPORT ON

SB	SCR	SJR	SR	HB	HCR	HJR	437	
		Ву	Ma	Neu	1811	3		
			Ma	Autho	or/Senate 1990 (date)	Sponsor)		

Sir:			
We, your Committee on HUM	AN SER	VICES	, to which was referred the attached measure,
have on May 14, 1999' (date of hearing) back with the recommendation (s) that it			consideration and I am instructed to report it
of do pass and be printed			
() do pass and be ordered not printed			
and is recommended for placement or	n the Loca	l and Uncontested I	Bills Calendar.
A fiscal note was requested.	(yes	() no	
A revised fiscal note was requested.	() yes	(Vno	
An actuarial analysis was requested.	() yes	(y no	
Considered by subcommittee.	() yes	(v) no	
The measure was reported from Committ	ee by the	following vote:	

	YEA	NAY	ABSENT	PNV
Senator Zaffirini, Chair				
Senator Carona, Vice-Chair				
Senator Bernsen	V			
Senator Gallegos	<i>y</i>			***************************************
Senator Harris				
TOTAL VOTES	5	0		

COMMITTEE ACTION

S260 Considered in public hearing Testimony taken		
Scott Caffey	Tafleuni	
COMMITTEE CLERK	CHAIR	

WITNESS LIST

HB 937 SENATE COMMITTEE REPORT Human Services Committee

May 14, 1999 - 7:00A

Registering, but not testifying:
On: Foshko, Sally (Texas Department of Human Services), Austin

BILL ANALYSIS

Senate Research Center

H.B. 937 By: Maxey (Ellis) Human Services 5/13/1999 Engrossed

DIGEST

Currently, two different state agencies administer federally-funded food service programs. The Texas Department of Human Services (DHS) administers the Summer Food Service Program. Recent federal legislation (H.R. 3874) requires a state agency that administers any combination of child nutrition programs to maintain a single application and reimbursement procedure for all of the programs. This bill will require the development and implementation of an outreach program to promote the summer food services program.

PURPOSE

As proposed, H.B. 937 establishes provisions regarding the operation of certain food programs administered by the Texas Department of Human Services.

RULEMAKING AUTHORITY

This bill does not grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Section 33.024, Human Resources Code, by adding Subsections (k)-(m), as follows: Requires the Department of Human Services (DHS) to develop and implement an outreach program (program) to increase participation in the summer program if funds are appropriated or otherwise made available for that purpose. Requires DHS to design the program to increase participation of children from low-income families and the number of summer programs offered across this state; encourage school districts (districts) and public and private nonprofit agencies to form partnerships to develop summer programs that combine educational activities; and promote any other goal established by DHS relating to increased participation in the summer program. Provides that the program required by Subsection (k) must target communities and schools with the highest percentage of eligible children and include presentations to public schools, public entities, and private nonprofit agencies eligible for program participation; dissemination of information regarding eligibility requirements and application procedures; continual support and technical assistance to existing programs; and public service announcements publicizing the summer program. Requires DHS to administer a grant program designed to encourage eligible organizations to serve as local sponsors or meal preparation sites for the summer program by awarding a financial supplement for each meal served from funds appropriated or otherwise made available for that purpose.

SECTION 2. Amends Chapter 33, Human Resources Code, by adding Section 33.026, as follows:

Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: REQUIRED NOTICES AND ADVISORY COMMITTEE AUTHORITY. Requires DHS, before adopting or changing DHS rule or policy relating to the federal Child and Adult Care Food Program(CACFP), to submit the proposed action to DHS' advisory committee on that program for comment, unless immediate action is required by federal law, in which case DHS is required to submit the action for comment at the earliest possible date. Requires DHS to provide written notice to each sponsoring organization of any modification or clarification of DHS rules or policies relating to the federal CACFP. Provides that notice provided through electronic mail is considered to be written notice for purposes of this subsection. Authorizes DHS' advisory committee on the federal CACFP to conduct public

hearings in accordance with departmental procedures, refer issues relating to the CACFP to the Texas Board of Human Services for discussion, and recommend modifications to DHS training programs for sponsoring organizations and other persons participating in the program.

SECTION 3. Amends Chapter 33, Human Resources Code, by adding Section 33.027, as follows:

Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC FILING. Requires DHS, in administering the federal CACFP, unless prohibited by federal law, to permit a sponsoring organization or other person participating in the program to submit applications and other required information to DHS in an electronic format or through the use of electronically produced forms. Authorizes DHS to implement Subsection (a) by developing necessary computer systems or by using computer systems developed or made available for that purpose by a sponsoring organization or other appropriate person.

SECTION 4. Effective date: September 1, 1999, with the exception of SECTION 3 of this Act, which takes effect January 1, 2001.

SECTION 5. Emergency clause.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

May 13, 1999

TO: Honorable Judith Zaffirini, Chair, Senate Committee on Human Services

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (Relating to the operation of certain food programs administered by the Texas Department of Human Services.), As Engrossed

No significant fiscal implication to the State is anticipated.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies:

LBB Staff:

JK, TP, CT, PP

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

April 28, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (relating to the operation of certain food programs administered by the Texas Department of Human Services), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.						

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Source Agencies:

LBB Staff:

JK, CT, PP

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 29, 1999

TO: Honorable Paul Sadler, Chair, House Committee on Public Education

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB937 by Maxey (Relating to the transfer and operation of certain child and adult

nutrition programs), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB937, As Introduced: negative impact of \$(591,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative)			
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	Funds			
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All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 0001	Change in Number of State Employees from FY 1999
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2003	(183,000)	5.0
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Technology Impact

The transfer of this program to the Texas Education Agency (TEA) would necessitate the revision of the Child Nutrition Program Information Management System (CNPIMS). Recent federal legislation requires a single consolidated agreement and claim form for all CNP programs administered by a single state agency. All agency systems would have to be revised to handle payments to non-school entities. It is estimated that this would cost approximately \$250,000 in FY 2000 and \$25,000 annually for maintenance thereafter.

Fiscal Analysis

The bill amends the Texas Education Code and the Human Resources Code as they pertain to the provision of federal nutrition programs. The legislation adds administration of federal nutrition programs to the powers and duties of the TEA, transfers the Summer Food Program from the Texas Department of Human Services (TDHS) to TEA, and requires TEA to engage in new outreach activities related to the Summer Food Program. The bill also amends the administration of the Child and Adult

Care Food Program within TDHS.

The transfer of the existing Summer Food Program does not have a net fiscal impact on the state, although it has a significant impact on both TEA and TDHS. The Summer Food Program federal grant is approximately \$20,000,000 per year, of which approximately \$600,000 is available for administration. The interagency agreement to transfer the program stipulated by the legislation would address funds for the program and appropriate staff transfer.

The legislation expands the responsibilities of the agency administering the program, however, and this expansion would require new activities by TEA. Since the agency does not currently engage in any such activities, this estimate assumes that the agency would need additional staff and resources to carry out the new duties. Therefore, the general revenue impact is related to the outreach efforts required in the bill, which exceed the available federal funding related to this program.

TEA would be required to ensure access of students in certain districts have access to the Summer Food Service Program and to encourage participation in the program by other entities, including non-school organizations. The bill apparently requires each district with a concentration of 60% or more educationally disadvantaged (low-income) students to serve as a program sponsor, unless a waiver is granted. TEA is directed to coordinate the summer program with other school district nutritional programs. A report must also be provided by November 1 of each even-numbered year to the Governor's Office of Budget and Planning, Legislative Budget Board, and the state auditor concerning efforts to provide the summer program.

Methodology

All funds, obligations, and contracts, property and records of TDHS related to the Summer Food Service Program would be transferred to TEA. All employees of the TDHS who primarily perform duties related to this program would become employees of the TEA.

TDHS currently has 10 employees in the Austin area who on this program. Since the Program only operates in the summer, the majority of these employees only work on the Program for approximately eight months (January-August). Since the bill includes a significant outreach provision, it is estimated that TEA would have 15 staff working twelve months of the year to comply with this provision and to administer the existing program. This staffing would largely represent the conversion of the 16 part-time individuals (10 FTEs) converting to full-time, full-year status at a cost of approximately \$182,000 per year. The program also has compliance monitoring and site inspection components, and this estimate increases the program's current travel budget of \$33,000 to \$60,000 to comply with the outreach requirement. Additional office space would have to be secured for the 15 staff, at an estimated cost of \$30,000 per year.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 301 Office Of The Governor, 308 State Auditor's Office, 324

Department of Human Services, 701 Texas Education Agency -

Administration

LBB Staff: JK, CT, RN, UP

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

April 28, 1999

TO: Honorable Paul Sadler, Chair

Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937, Committee Report 1st House, Substituted

iaica

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (relating to the operation of certain food programs administered by the Texas Department of Human Services) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

LEGISLATIVE BUDGET BOARD

Equalized Education Funding Impact Statement

March 23, 1999

TO: Honorable Paul Sadler, Chair

Committee on Public Education

House

Austin, Texas

IN RE: House Bill No. 937

By: Maxey

FROM: John Keel, Director

In response to your request for a Equalized Education Funding Impact Statement on HB937 (Relating to the transfer and operation of certain child and adult nutrition programs) this office has determined the following:

No impact on equalized funding requirements and policies affecting public education is anticipated from any of the provisions of this bill.

REQUEST FOR LOCAL & UNCONTESTED CALENDAR PLACEMENT

SENATOR CHRIS HARRIS, CHAIRMAN SENATE COMMITTEE ON ADMINISTRATION	
Notice is hereby given that $\frac{HB}{(Bill N_0)}$, by:	Mayey Ellis (Author/Sponsor)
was heard by the Senate Human Sewies	Committee on <u>May 14</u> , 1999,
and reported out with the recommendation that it be placed o	on the Local and Uncontested Calendar.
	Scott Caffey
	(Clerk of the reporting committee)

IMPORTANT: THE YELLOW COPY OF THIS FORM AND (1) COPY OF YOUR BILL OR RESOLUTION (COMMITTEE PRINTED VERSION) MUST BE DELIVERED TO THE ADMINISTRATION OFFICE, E1.714. DEADLINES FOR SUBMITTING BILLS WILL BE ANNOUNCED ON A REGULAR BASIS.

ENROLLED

H.B. No. 937

4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 33.024, Human Resources Code, is amended
6	by adding Subsections $(k)-(m)$ to read as follows:
7	(k) The department shall develop and implement an outreach
8	program to increase participation in the summer program if funds
9	are appropriated or otherwise made available for that purpose. The
10	department shall design the outreach program to:
11	(1) increase participation of children from low-income
12	<pre>families;</pre>
13	(2) increase the number of summer programs offered
14	across this state, with particular emphasis on increasing programs
15	in needy communities;
16	(3) encourage school districts and public and private
17	nonprofit agencies to form partnerships to develop summer programs
18	that combine educational activities, such as reading enrichment,
19	with the provision of meals; and
20	(4) promote any other goal established by the
21	department relating to increased participation in the summer
22	program.
23	(1) The outreach program required by Subsection (k) must
24	target communities and schools that have the highest percentage of

AN ACT

relating to the operation of certain food programs administered by

the Texas Department of Human Services.

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eligible	children	and	include:
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- 2 (1) presentations to public schools, public entities,
 3 and private nonprofit agencies that would be eligible to
 4 participate in the summer program;
 - (2) dissemination of information regarding eligibility requirements and application procedures;
 - (3) continual support and technical assistance to existing programs to increase participation levels and to ensure that the programs continue to operate; and
 - (4) public service announcements that publicize the summer program and that appear on local television and radio stations.
 - (m) The department shall administer a grant program designed to encourage eligible organizations to serve as local sponsors or meal preparation sites for the summer program by awarding a financial supplement for each meal served from funds appropriated or otherwise made available for that purpose.
 - SECTION 2. Chapter 33, Human Resources Code, is amended by adding Section 33.026 to read as follows:
 - Sec. 33.026. CHILD AND ADULT CARE FOOD PROGRAM: REQUIRED NOTICES AND ADVISORY COMMITTEE AUTHORITY. (a) Before adopting or changing a department rule or policy relating to the federal Child and Adult Care Food Program, the department shall submit the proposed action to the department's advisory committee on that program for comment, unless immediate action is required by federal law. If immediate action is required by federal law, the department shall submit the action for comment at the earliest

possible date.

- (b) The department shall provide written notice to each sponsoring organization of any modification or clarification of department rules or policies relating to the federal Child and Adult Care Food Program. Notice provided through electronic mail is considered to be written notice for purposes of this subsection.
- (c) The department's advisory committee on the federal Child and Adult Care Food Program may:
- (1) conduct public hearings in accordance with department procedures;
- (2) refer issues relating to the program to the board for discussion; and
- (3) recommend modifications to the department's training programs for sponsoring organizations and other persons participating in the program.
- SECTION 3. Chapter 33, Human Resources Code, is amended by adding Section 33.027 to read as follows:
- Sec. 33.027. CHILD AND ADULT CARE FOOD PROGRAM: ELECTRONIC FILING. (a) In administering the federal Child and Adult Care Food Program, the department shall, unless prohibited by federal law, permit a sponsoring organization or other person participating in the program to submit applications and other required information to the department in an electronic format or through the use of electronically produced forms.
- 25 <u>(b) The department may implement Subsection (a) by</u>
 26 <u>developing necessary computer systems or by using computer systems</u>
 27 <u>developed or made available for that purpose by a sponsoring</u>

H.B. No. 937

organization or other appropriate person.

- SECTION 4. (a) Except as provided by Subsection (b) of this section, this Act takes effect September 1, 1999.
 - (b) Section 3 of this Act takes effect January 1, 2001.
- SECTION 5. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

Preside	ent of the Se	nate			Speake	r of	the	House	9	
	ertify that by a non-reco		. 937	was	passed	by t	the E	Iouse	on	May
			-		Chief C	lerk	of t	he Ho	ouse	·
	tify that H.		37 wa:	s pas	sed by	the	Sena	ite d	on	Мау
			-	S	ecreta	ry of	the	Sena	te	
APPROVED:	Date		-							
	Govern		_							

Preside	ent of the Senate	Speaker of the House
I cer	tify that H.B. No.	$\frac{937}{(1)}$ was passed by the House
on	ay 11 ₍₂₎	, 1999, by a non-record vote.
		Chief Clerk of the House
I cer	tify that H.B. No.	. 937 was passed by the Senate
on	ay 24 (3)	, 1999, by a viva-voce vote.
		Secretary of the Senate
APPROVED:		
	Date	
		
	Governor	

**** Preparation: CT25;

76TH LEGISLATURE

A2595 Corte

COAUTHOR AUTHORIZATION

(please request your coauthors to sign this form in lieu of the front or the back of the original bill)

For chief clerk use only Bill or Resolution Number: HB 937

signature of primary autho printed name of primary author

1-26-99

Date

PERMISSION TO SIGN		4B	9	3'	2	
	/* **					

PERMISSION TO SIGN HAS BEEN GIVEN TO (check only one of the following): (bill or resolution #) ALL REPRESENTATIVES					
THE FOLLOWING REPRESENTATIVE(S):					
I authorize the Chief Clerk to	include my	name as a coauthor of the	egislation indic	cated above:	
A2120 Alexander	Date	A2600 Counts	Date	A2795 Farabee	Date
A2115 Allen	Date	A2605 Crabb	Date	A2810 Farrar	Date
A2105 Alvarado	Date	A2610 Craddick	Date	A2840 Flores	Date
A2135 Averitt	Date	A2615 Crownover	Date	A2920 Gallego	Date
A2160 Bailey	Date	A2645 Cuellar	Date	A2930 Garcia	Date
A2205 Berman	Date	A2635 Culberson	Date	A2940 George	Date
A2250 Bonnen	Date	A2670 Danburg	Date	A2935 Giddings	Date
A2275 Bosse	Date	A2620 Davis, John	Date	A2880 Glaze	Date
A2260 Brimes	Date	A2625 Davis, Yvonne	Date	A2985 Goodman	Date
A2265 Brown, Betty	Date	A2680 Delisi	Date	A2990 Goolsby	Date
A2270 Brown, Fred	Date	A3385 Denny	Date	A3005 Gray	Date
A2255 Burnam	Date	A2690 Deshotel	Date	A3000 Green	Date
A2300 Capelo	Date	A2705 Driver	Date	A3010 Greenberg	Date
A2400 Carter	Date	A2665 Dukes	Date	A3020 Grusendorf	Date
A2585 Chavez	Date	A2660 Dunnam	Date	A3030 Gutierrez	Date
A2480 Chisum	Date	A2650 Dutton	Date	A3035 Haggerty	Date
A2525 Christian	Date	A2770 Edwards	Date	A2695 Hamric	Date
A2520 Clark	Date	A2760 Ehrhardt	Date	A3160 Hardcastle	Date
A2435 Coleman	Date	A2775 Eiland	Date	A3170 Hartnett	Date
A2565 Cook	Date	A2785 Elkins	Date	A3345 Hawley	Dat

Date A2790 Ellis, Dan

Date

A3180 Heflin

Date

A3310 Hilbert	Date	A3715 Madden	Date	A4435 Shields	Date
A3250 Hilderbran	Date	A3750 Marchant	Date	A4445 Siebert	Date
A3275 Hill	Date	A2700 Maxey	Date	A4525 Smith	Date
A3270 Hinojosa	Date	A3665 McCall	Date	A4530 Smithee	Date
A3305 Hochberg	Date	A3650 McClendon	Date	A4550 Solis, Jim	Date
A3290 Hodge	Date	A3845 McReynolds	Date	A4560 Solis, Juan	Date
A3325 Homer	Date	A3840 Merritt	Date	A4505 Solomons	Date
A3320 Hope	Date	A3855 Moreno, Joe	Date	A4515 Staples	Date
A3315 Howard	Date	A3860 Moreno, Paul	Date	A4570 Swinford	Date
A3355 Hunter	Date	A3870 Morrison	Date	A4585 Talton	Date
A3360 Hupp	Date	A3865 Mowery	Date	A4605 Telford	Date
A3375 Isett	Date	A3885 Naishtat	Date	A4630 Thompson	Date
A3415 Janek	Date	A3890 Najera	Date	A4635 Tillery	Date
A3410 Jones, Charles	Date	A3895 Nixon, Joe	Date	A4650 Truitt	Date
A3405 Jones, Delwin	Date	A3900 Noriega	Date	A2730 Turner, Bob	Date
A3400 Jones, Jesse	Date	A3880 Oliveira	Date	A4685 Turner, Sylvester	Date
A3440 Junell	Date	A3886 Olivo	Date	A4690 Uher	Date
A3475 Keel	Date	A4010 Palmer	Date	A4695 Uresti	Date
A3480 Keffer	Date	A4180 Pickett	Date	A4720 Van de Putte	Date
A3470 King, Phil	Date	A4185 Pitts	Date	A4990 Walker	Date
A3465 King, Tracy	Date	A4200 Puente	Date	A4995 West, George "Buddy"	Date
A3485 Krusee	Date	A4210 Ramsay	Date	A5035 Williams	Date
A3450 Kuempel	Date	A4240 Rangel	Date	A5000 Wilson	Date
A3510 Laney	Date	A4245 Reyna, Arthur	Date	A5020 Wise	Date
A3520 Lengefeld	Date	A4236 Reyna, Elvira	Date	A5015 Wohlgemuth	Date
A3605 Lewis, Glenn	Date	A4250 Ritter	Date	A4980 Wolens	Date
A3600 Lewis, Ron	Date	A4370 Sadler	Date	A5005 Woolley	Date
A3615 Longoria	Date	A4380 Salinas	Date	A5025 Yarbrough	Date
/\3620 Luna,Vilma	Date	A4420 Seaman	Date	A5040 Zbranek	Date

н.в. No. 937

A BILL TO BE ENTITLED AN ACT

By De Moje

Relating to the transfer and operation of certain child and adult nutrition programs.

JAN 26 1999	Filed with the Chief Clerk
FEB 0 9 1999	Read first time and referred to Committee on
APR 2 0 1999	Reported favorably (consended)
APR 2 9 1999	(as substituted) Sent to Committee on (Calculus)
4000	(Local & Consent Calendars)
MAY 1 1 1999	Read second time (comm. subst.) (passed to third reading (fine) by a (non-record vote)
	Constitutional rule requiring bills to be read on three several days suspended (failed to suspend) by a vote of yeas, nays, present, not voting
MAY 1 1 1999	Read third time (and the passed (fulled to pass) by a (non-record vote)
MAY 1 1 1999	_ Engrossed Shartn Carler
MAY 1 1 1999	Sent to SenateCHIEF CLERK OF THE HOUSE
OTHER HOUSE ACTIO	
MAY 1 1 1999	Received from the House HUMAN SERVICES
MAY 1 2 1999	Read and referred to Committee on
MAY 1 ~ 1999	Reported favorably
	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time
	Ordered not printed
	Laid before the Senate
	Senate and Constitutional Rules to permit consideration suspended by (unanimous consent)
MAY 2 1 1999	Read second time,, and passed to third reading by (unanimous consent) (a viva voce vote) (a viva voce vote) (a viva voce vote) (a viva voce vote)
MAY 8 4 1999	Senate and Constitutional 3 Day Rules suspended by a vote of <u>30</u> yeas, <u>0</u> nays
MAY 2 4 1999	Read third time,, and passed by (a viva voce vote)
V	Returned to the House SECRETARY OF THE SENATE
OTHER SENATE AC	TION:

WIA1 2: 4 1999	Returned from the Senate (as substituted) (with amandments)					
	House concurred in Senate amendments by a (non-record vote) (record vote of yeas, nays, present, not voting)					
	House refused to concur in Senate amendments and requested the appointment of a conference committee by a (non-record vote) (record vote of yeas, nays, present, not voting)					
	House conferees appointed:, Chair;,					
	Senate granted House request. Senate conferees appointed:, Chair;					
	Conference committee report adopted (rejected) by the House by a (non-record vote) (record vote of yeas, nays, present, not voting)					
	Conference committee report adopted (rejected) by the Senate by a (viva voce vote) (record vote of yeas, nays)					

99 APR 29 ANTI: 169